

UNITED STATES DISTRICT COURT
NORTHERN DISTRICT OF CALIFORNIA

UNITED STATES OF AMERICA,
Plaintiff,
v.
PACIFIC GAS AND ELECTRIC
COMPANY,
Defendant.

Case No. 14-cr-00175-TEH

**ORDER SUSTAINING AND
OVERRULING IN PART
DEFENDANT'S OBJECTIONS TO
EXHIBITS THE GOVERNMENT
SEEKS TO OFFER THROUGH
AGENT SANDRA FLORES**

On July 15, 2016, Defendant Pacific Gas and Electric Company (“PG&E”) filed objections to several exhibits the Government intends to offer through Agent Sandra Flores. Dkt. No. 757 (“Flores Obs.”). The Government offered an oral opposition to these objections on the same morning. After carefully considering the parties’ arguments, the Court now SUSTAINS IN PART and OVERRULES IN PART PG&E’s objections.

BACKGROUND

On July 15, 2016, PG&E filed written objections to several exhibits the Government intends to offer through Agent Sandra Flores. These objections were filed only minutes before trial commenced on the same day Ms. Flores was set to begin testifying, and concerned alleged infirmities in two of her proposed exhibits: Government's Exhibits 967 and 988.¹

When the time came for Ms. Flores to testify, PG&E raised yet another concern regarding her testimony; namely, that the Government had recently and substantially revised Exhibit 988, such that PG&E could not be expected to offer effective cross-examination on the new version of the exhibit. Trial Tr., Vol. 22 at 3236:23-3237:6;

¹ PG&E was notified on July 13, 2016 that Ms. Flores would testify on July 15, 2016, and was provided Exhibit 967 at the same time. Flores Obs. at 1 n.1. But PG&E has been in possession of Exhibit 988 since June 3, 2016. Dkt. No. 625 at 2.

1 3238:6-3239:19; 3241:11-3242:14. PG&E also notified the Court at this time that it
2 objected to the admission of yet another Flores exhibit, which it had received only the
3 night prior: Exhibit 998. *Id.* at 3239:21-3240:19. PG&E therefore moved to “strike the
4 evidence, [and] strike the witness. And if not, [requested] to break so [counsel] could
5 spend the weekend trying to figure out what in the world [he’s] supposed to do.” *Id.* at
6 3242:15-18.

7 The Government then offered oral argument explaining: (i) the discrepancies
8 between the two versions of Exhibit 988; (ii) its opposition to PG&E’s written objections
9 to Exhibits 967 and 988, which included handing the Court copies of two Ninth Circuit
10 cases it believes are relevant to these objections; and (iii) its explanation concerning
11 recently disclosed Exhibit 998. *Id.* at 3243:1-3251:21.

12 Given the unsettled state of the Flores exhibits, the Court adjourned for the day (two
13 hours ahead of schedule) and ordered the parties to meet and confer on the Exhibit 988
14 versioning issue. *Id.* at 3252:20-3253:2. The parties were able to reach agreement
15 regarding the two versions of Exhibit 988, *id.* at 3253:7-20, so only PG&E’s substantive
16 objections remain.

17

18 DISCUSSION

19 As a threshold matter, it is entirely unclear how PG&E could have believed the
20 Court permitted its filing of a pages-long and authority-heavy brief objecting to
21 Government exhibits only minutes before trial on the very morning those exhibits were to
22 be offered, and it is even less clear how PG&E could have believed the Court would have
23 time to consider this brief (and the Government’s opposing authorities) while
24 simultaneously presiding over trial. The wasted trial time that resulted is precisely the
25 reason the Court requires that *any and all* objections to exhibits be made the day prior to
26 the exhibits’ proposed admission. Dkt. No. 434 at 1. Moving forward, the parties are
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1 reminded, yet again,² that the Court’s procedure is to orally hear any objections to exhibits
2 to be offered in a party’s case-in-chief on the day prior to the exhibits’ proposed
3 admission. *Id.* Though the Court has occasionally permitted the filing of written
4 objections and written responses, either because the objections were voluminous or
5 because time permitted fuller briefing, this is the exception, not the rule.
6

7 **I. Government’s Exhibit 967 is excluded.**

8 Government’s Exhibit 967 is a June 16, 2014 letter attaching a grand jury subpoena
9 to PG&E for certain strength test pressure records based on an earlier submission PG&E
10 made to the California Public Utilities Commission (“CPUC”). PG&E objects that Exhibit
11 967 “is irrelevant, unduly prejudicial, and will lead to juror confusion.” Flores Objs. at 1.
12 Specifically, PG&E argues “the only conceivable reason to introduce the subpoena is to
13 somehow argue about PG&E’s compliance with it,” which “is not an issue for the trial
14 jury.” *Id.* The Government responds only that the grand jury subpoena built upon a CPUC
15 data response the Court separately ruled was admissible, and that the superseding
16 indictment built upon PG&E’s response to the grand jury subpoena. Trial Tr., Vol. 22 at
17 3249:5-3250:16.

18 Given the Government’s repeated references to this very grand jury subpoena in
19 complaining about PG&E’s piecemeal disclosure of Strength Test Pressure Reports
20 (“STPRs”), the Court shares PG&E’s concern that Exhibit 967 is motivated by a desire to
21 suggest PG&E has been less-than-forthcoming with its STPRs. *See, e.g.*, Trial Tr., Vol. 10
22 at 1483:10-1484:11.³ But what the Government must prove beyond a reasonable doubt, to
23

24 ² *See, e.g.*, Trial Tr., Vol. 9 at 1189:3-18 (“[M]oving forward you’re on notice that I
25 expect all evidentiary objections to be made at the time I hear objections to that particular
exhibit.”).

26 ³ Nothing in the Government’s response suggests a more worthy purpose. It is utterly
27 irrelevant that the Court separately admitted the CPUC data response upon which the
challenged grand jury subpoena was built, Trial Tr., Vol. 22 at 3249:5-23, because that
28 data response was not objected to on the same bases, Trial Tr., Vol. 21 at 2901:10-
2902:25, and was independently relevant evidence of PG&E’s STPR practices, *id.* at
2951:12-2952:11. It is likewise utterly unnecessary for the trial jury to view an actual

1 the trial jury, is that PG&E knowingly and willfully failed to make and retain strength test
2 pressure records as required by 49 C.F.R. § 192.517. The Government has offered no
3 reason that an old grand jury subpoena for such records furthers this effort, but it is easy to
4 imagine how the admission of the subpoena itself would cause an unnecessary diversion
5 into the grand jury investigation, thereby confusing the issues.

6 Accordingly, the Court agrees with PG&E that Exhibit 967 is both irrelevant under
7 Federal Rule of Evidence (“Rule”) 401 and therefore readily outweighed by the risk of
8 juror confusion under Rule 403. PG&E’s objection to the admission of Government’s
9 Exhibit 967 is therefore SUSTAINED.

10

11 **II. Government’s Exhibit 988 is permitted.**

12 Government’s Exhibit 988 is composed of 196 pages of summary charts created by
13 Ms. Flores and pertaining to PG&E’s alleged violations of 49 C.F.R. §§ 192.917(e)(3) and
14 (e)(4). PG&E makes three objections to Exhibit 988: (i) “Exhibit 988 is inadmissible
15 because it does not actually summarize voluminous documents under Rule 1006,” Flores
16 Objs. at 2; (ii) “Exhibit 988 should not be admitted into evidence because it contains
17 misleading information,” *id.* at 3; and (iii) “all of the documents underlying [Exhibit 988]
18 have previously been admitted into evidence,” *id.* at 4.⁴

19 The Ninth Circuit has explained that “[t]he purpose of [Rule 1006] is to allow the
20 use of summaries when the documents are unmanageable or when the summaries would be
21 useful to the judge and jury.” *United States v. Rizk*, 660 F.3d 1125, 1130 (9th Cir. 2011).

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23 grand jury subpoena that contains no PG&E admissions, regardless of whether PG&E’s
24 *response* to that subpoena informed the superseding indictment. Trial Tr., Vol. 22 at
3250:5-16.

25 ⁴ PG&E’s late objections to Exhibit 988 are the most difficult to excuse, as PG&E first
26 received a copy of this exhibit on June 3, 2016. Dkt. No. 625 at 2. Moreover, the timing
27 of PG&E’s present objection suggests opportunism. PG&E sat on Exhibit 988 for 42 days,
28 only to object to the exhibit’s admission on the very morning it was to be offered. Setting
aside the fact that this delayed objection caused an early recess, so the Court could hear
argument on Exhibit 988 outside the presence of the jury, PG&E’s delay would have also
effectively prevented the Government from making any alterations to the 196 charts
underlying Exhibit 988, were the Court to find such changes necessary.

1 Even where this purpose is met, the proponent of a summary chart “must establish that the
2 underlying materials upon which the summary is based (1) are admissible in evidence and
3 (2) were made available to the opposing party for inspection.” *Id.* On these first three
4 scores – purpose, admissibility, and availability – Exhibit 988 readily qualifies under Rule
5 1006. First, it is undeniable that Exhibit 988 would be useful to the jury in digesting the
6 highly technical evidence it has received over the first five weeks of this trial alone. Over
7 the course of trial, the jury has been exposed to countless new engineering terms and
8 acronyms; so many, indeed, that the Court granted the parties’ unusual request to provide
9 the jury with a “glossary” of Pipeline Safety Act terms. Trial Tr., Vol. 5 at 666:12-667:1.
10 The jury has likewise been exposed to countless sources of evidence, from “BAPs” to
11 “IMPs” to “RSSs” to data responses and more, which Exhibit 988 serves to summarize.
12 Such assistance is perhaps more crucial here than in most cases, in the context of what
13 PG&E has repeatedly referred to as “one of the more complex criminal trials ever tried in
14 this district.” *E.g.*, Dkt. No. 126 at 2. Second, given that the admission of all documents
15 underlying Exhibit 988 is the very basis for one of PG&E’s objections, Flores Obj. at 4, it
16 is fair to say that there are no concerns about “admissibility.” And third, PG&E withdrew
17 its “availability” objection to Exhibit 988 when the Government provided the underlying
18 charts on June 3, 2016, in advance of trial. Dkt. No. 660. Accordingly, Exhibit 988 at first
19 appears to meet the Ninth Circuit’s requirements under Rule 1006, and this will remain
20 true unless one of PG&E’s three objections counsels otherwise.

21 PG&E’s first argument, that Exhibit 988 is inadmissible because it does not actually
22 summarize voluminous documents under Rule 1006, is unavailing for several reasons.
23 Though PG&E argues that the “charts cherry-pick misleading snippets of allegedly
24 inculpatory information from the documents while excluding clearly exculpatory
25 information,” Flores Obj. at 3, PG&E will have an opportunity to cross-examine Ms.
26 Flores as to her methods in compiling the charts, *United States v. Anekwu*, 695 F.3d 967,
27 982 (9th Cir. 2012). Moreover, PG&E’s objections about what the Government included
28 in the charts goes to their weight, not their admissibility. *See Rizk*, 660 F.3d at 1131 n.2

1 (“But this contention—about what the charts did not include—goes to their weight rather
2 than their admissibility.”). Moreover, the Court is willing to entertain a limiting
3 instruction along the lines previously approved by the Ninth Circuit, such as one
4 “explaining that the jury should only afford the charts and summaries the weight that they
5 would give to the underlying materials.” *Anekwu*, 695 F.3d at 981. *See also United States*
6 *v. Abbas*, 504 F.2d 123, 125 (9th Cir. 1974) (approving the district court’s use of a limiting
7 instruction on summary charts and faulting the defendant’s failure to “request[] any
8 additional language pertaining to the limiting instruction”). Accordingly, IT IS HEREBY
9 ORDERED that the parties shall meet and confer on a proposed limiting instruction, and
10 shall submit any agreed upon instruction no later than **7:30 A.M. on July 20, 2016**. If the
11 parties cannot reach agreement on an instruction, then they are permitted to file separately
12 proposed limiting instructions by the same date and time.

13 PG&E’s second argument, that Exhibit 988 should be excluded under Rule 403
14 because it contains misleading information, is similarly unavailing. Despite having 42
15 days to review these charts, PG&E included only one example where Exhibit 988
16 “misunderstand[s] the underlying documents” by “misleadingly” and “incorrectly” citing
17 them. Flores Obj. at 3. But such an error goes to weight, not admissibility. *See Rizk*, 660
18 F.3d at 1131 n.2 (“Generally, objections that an exhibit may contain inaccuracies,
19 ambiguities, or omissions go to the weight and not the admissibility of the evidence.”)
20 (citation omitted). And to the extent PG&E believes such errors pervade the charts, then it
21 can seriously limit any risk of confusion or misleading the jury under Rule 403 by
22 exposing these errors on cross-examination of Ms. Flores. *Anekwu*, 695 F.3d at 982.

23 PG&E’s third objection, that Exhibit 988 is improper because all underlying
24 documents have previously been admitted into evidence, simply lacks merit in the Ninth
25 Circuit. *See Rizk*, 660 F.3d at 1131 (“It is essential that the underlying records from which
26 the summaries are made be admissible in evidence, and available to the opposing party for
27 inspection, but the underlying evidence does not itself *have to be admitted* in evidence and
28 presented to the jury.”) (emphasis added); *Anekwu*, 695 F.3d at 982 (“[W]e cannot

1 conclude that the district court abused its discretion in admitting both the summary chart
2 and underlying records into evidence.”).

3 Accordingly, the Court agrees with the Government that Exhibit 988 is proper
4 under Rule 1006. PG&E’s objection to the admission of Government’s Exhibit 988 is
5 therefore OVERRULED.

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7 **III. Government’s Exhibit 998 is not being offered.**

8 Government’s Exhibit 998 is a “formalization” of the notes Ms. Flores took to keep
9 track of PG&E’s STPRs as they “trickle[d] in” over time. Trial Tr., Vol. 22 at 3250:21-
10 3251:5. The Government explains that it does not intend to offer Exhibit 998 into
11 evidence, but prepared it “just in case [Ms. Flores] needs to refer to it to refresh her
12 recollection,” and provided it to PG&E as an early “Jencks” production. *Id.* at 3251:6-11.
13 PG&E’s concerns about Exhibit 998 are therefore unwarranted, and PG&E’s efforts to
14 exclude the exhibit mooted.

15

16 **CONCLUSION**

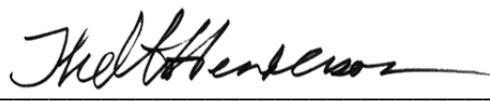
17 For the reasons set forth above, PG&E’s objections are SUSTAINED IN PART and
18 OVERRULED IN PART, as follows:

- 19 1. PG&E’s objection to Government’s Exhibit 967 is SUSTAINED;
20 2. PG&E’s objection to Government’s Exhibit 988 is OVERRULED; and
21 3. PG&E’s objection to Government’s Exhibit 998 is MOOTED.

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23 **IT IS SO ORDERED.**

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25 Dated: 07/19/16


26 THELTON E. HENDERSON
United States District Judge

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